

1 TO THE HOUSE OF REPRESENTATIVES:

2 The Committee on Health Care to which was referred Senate Bill No. 216
3 entitled “An act relating to prescription drug formularies” respectfully reports
4 that it has considered the same and recommends that the House propose to the
5 Senate that the bill be amended by striking out all after the enacting clause and
6 inserting in lieu thereof the following:

7 Sec. 1. FINDINGS

8 The General Assembly finds that:

9 (1) The costs of prescription drugs have been increasing dramatically
10 without any apparent reason.

11 (2) Containing health care costs requires containing prescription drug
12 costs.

13 (3) In order to contain prescription drug costs, it is essential to
14 understand the drivers of those costs, as transparency is typically the first step
15 toward cost containment.

16 Sec. 2. 18 V.S.A. § 4635 is added to read:

17 § 4635. PHARMACEUTICAL COST TRANSPARENCY

18 (a) As used in this section:

19 (1) “Manufacturer” shall have the same meaning as “pharmaceutical
20 manufacturer” in section 4631a of this title.

21 (2) “Prescription drug” means a drug as defined in 21 U.S.C. § 321.

1 (b) The Green Mountain Care Board, in collaboration with the Department
2 of Vermont Health Access, shall identify annually up to 15 prescription drugs
3 on which the State spends significant health care dollars and for which the
4 wholesale acquisition cost has increased by 50 percent or more over the past
5 five years or by 15 percent or more over the past 12 months, creating a
6 substantial public interest in understanding the development of the drugs’
7 pricing. The drugs identified shall represent different drug classes, with some
8 of the drugs being generic drugs, some brand-name drugs, and some specialty
9 drugs. The Board shall provide the list of prescription drugs to the Office of
10 the Attorney General.

11 (c)(1) For each prescription drug identified pursuant to subsection (b) of
12 this section, the Office of the Attorney General shall require the drug’s
13 manufacturer to provide a justification for the increase in the wholesale
14 acquisition cost of the drug in a format that the Attorney General determines to
15 be understandable and appropriate. The manufacturer shall submit to the Office
16 of the Attorney General all relevant information and supporting documentation
17 necessary to justify the manufacturer’s wholesale acquisition cost increase,

18 including:

19 (A) all factors that have contributed to the wholesale acquisition cost
20 increase;

1 (B) the percentage of the total wholesale acquisition cost increase
2 attributable to each factor; and

3 (C) an explanation of the role of each factor in contributing to the
4 wholesale acquisition cost increase.

5 (2) Nothing in this section shall be construed to restrict the legal ability
6 of a prescription drug manufacturer to changes prices to the extent permitted
7 under federal law.

8 (d) The Attorney General, in consultation with the Department of Vermont
9 Health Access, shall provide a report to the General Assembly on or before
10 December 1 of each year based on the information received from
11 manufacturers pursuant to this section. The Attorney General shall also post
12 the report on the Office of the Attorney General's website.

13 (e) Information provided to the Office of the Attorney General pursuant to
14 this section is exempt from public inspection and copying under the Public
15 Records Act and shall not be released in a manner that allows for the
16 identification of an individual drug or manufacturer or that is likely to
17 compromise the financial, competitive, or proprietary nature of the
18 information.

19 Sec. 3. PRESCRIPTION DRUG FORMULARIES; RULEMAKING

20 On or before January 1, 2017, the Commissioner of Financial Regulation
21 shall adopt rules pursuant to 3 V.S.A. chapter 25 to require all health insurers

1 that offer health benefit plans to Vermont residents through the Vermont
2 Health Benefit Exchange to provide information to enrollees, potential
3 enrollees, and health care providers about the Exchange plans' prescription
4 drug formularies. The rules shall ensure that the formulary is posted online in
5 a standard format established by the Department of Financial Regulation; that
6 the formulary is updated frequently and is searchable by enrollees, potential
7 enrollees, and health care providers; and that it includes information about the
8 prescription drugs covered, applicable cost-sharing amounts, drug tiers, prior
9 authorization, step therapy, and utilization management requirements.

10 Sec. 4. 340B DRUG REIMBURSEMENT; REPORT

11 (a) The Department of Vermont Health Access shall:

12 (1) determine the formula used by other states' Medicaid programs to
13 reimburse covered entities that use 340B pricing for dispensing prescription
14 drugs to Medicaid beneficiaries;

15 (2) evaluate the advantages and disadvantages of using the same
16 dispensing fee in its reimbursement formula for 340B prescription drugs as the
17 Department uses to pay for non-340B prescription drugs under the Medicaid
18 program; and

19 (3) identify the benefits of 340B drug pricing to consumers, other
20 payers, and the overall health care system.

1 (b) On or before March 15, 2017, the Department shall report to the House
2 Committee on Health Care and the Senate Committees on Health and Welfare
3 and on Finance regarding its findings and recommendations, including
4 recommended modifications to Vermont's 340B reimbursement formula, if
5 any, and the financial implications of implementing any recommended
6 modifications.

7 Sec. 5. OUT-OF-POCKET PRESCRIPTION DRUG LIMITS; 2018 PILOT;

8 REPORTS

9 (a) The Department of Vermont Health Access shall convene an advisory
10 group to develop options for bronze-level qualified health benefit plans to be
11 offered on the Vermont Health Benefit Exchange for the 2018 plan year,
12 including:

13 (1) one or more plans with a higher out-of-pocket limit on prescription
14 drug coverage than the limit established in 8 V.S.A. § 4089i; and

15 (2) one or more plans with an out-of-pocket limit at or below the limit
16 established in 8 V.S.A. § 4089i.

17 (b) The advisory group shall include at least the following members:

18 (1) the Commissioner of Vermont Health Access or designee;

19 (2) a representative of each of the commercial health insurers offering
20 plans on the Vermont Health Benefit Exchange;

21 (3) a representative of the Office of the Vermont Health Advocate;

1 (4) a member of the Medicaid and Exchange Advisory Board, appointed
2 by the Commissioner;

3 (5) a representative of Vermont’s AIDS services organizations;

4 (6) a consumer appointed by Vermont’s AIDS services organizations;

5 (7) a representative of the American Cancer Society;

6 (8) a consumer appointed by the American Cancer Society; and

7 (9) a Vermont Health Connect navigator.

8 (c)(1) The advisory group shall meet at least six times prior to the
9 Department submitting plan designs to the Green Mountain Care Board for
10 approval.

11 (2) In developing the standard qualified health benefit plan designs for
12 the 2018 plan year, the Department of Vermont Health Access shall present the
13 recommendations of the advisory committee established pursuant to subsection
14 (a) of this section to the Green Mountain Care Board.

15 (d)(1) Prior to the date on which qualified health plan forms must be filed
16 with the Department of Financial Regulation pursuant to 8 V.S.A. § 4062, a
17 health insurer offering qualified health benefit plans on the Vermont Health
18 Benefit Exchange shall seek approval from the Green Mountain Care Board to
19 modify the out-of-pocket prescription drug limit established in 8 V.S.A.
20 § 4089i for one or more nonstandard bronze-level plans. In considering an
21 insurer’s request, the Green Mountain Care Board shall provide an opportunity

1 for the advisory group established in subsection (a) of this section, and any
2 other interested party, to comment on the recommended modifications.

3 (2)(A) Notwithstanding any provision of 8 V.S.A. § 4089i to the
4 contrary, the Green Mountain Care Board may approve modifications to the
5 out-of-pocket prescription drug limit established in 8 V.S.A. § 4089i for one or
6 more bronze-level plans for the 2018 plan year only.

7 (B) For the 2018 plan year, the Department of Vermont Health
8 Access shall certify at least one standard bronze-level plan that includes the
9 out-of-pocket prescription drug limit established in 8 V.S.A. § 4089i, as long
10 as the plan complies with federal requirements. Notwithstanding any provision
11 of 8 V.S.A. § 4089i to the contrary, the Department may certify one or more
12 bronze-level qualified health benefit plans with modifications to the out-of-
13 pocket prescription drug limit established in 8 V.S.A. § 4089i for the 2018 plan
14 year only.

15 (e) On or before February 15, 2017, the Department of Vermont Health
16 Access shall provide to the House Committee on Health Care and the Senate
17 Committees on Health and Welfare and on Finance:

18 (1) an overview of the cost-share increase trend for bronze-level
19 qualified health benefit plans offered on the Vermont Health Benefit Exchange
20 for the 2014 through 2017 plan years that were subject to the out-of-pocket
21 prescription drug limit established in 8 V.S.A. § 4089i;

1 (2) detailed information regarding lower cost-sharing amounts for
2 selected services that will be available in bronze-level qualified health benefit
3 plans in the 2018 plan year due to the flexibility to increase the out-of-pocket
4 prescription drug limit established in 8 V.S.A. § 4089i pursuant to subdivision
5 (d)(2) of this section;

6 (3) a comparison of the bronze-level qualified health benefit plans
7 offered in the 2018 plan year in which there will be flexibility in the out-of-
8 pocket prescription drug limit established in 8 V.S.A. § 4089i with the plans in
9 which there will not be flexibility;

10 (4) information about the process engaged in by the advisory group
11 established in subsection (a) of this section and the information considered to
12 determine modifications to the cost-sharing amounts in all bronze-level
13 qualified health benefit plans for the 2018 plan year, including prior year
14 utilization trends, feedback from consumers and health insurers, Health Benefit
15 Exchange outreach and education efforts, and relevant national studies;

16 (5) cost-sharing information for standard bronze-level qualified health
17 benefit plans from states with federally facilitated exchanges compared to
18 those on the Vermont Health Benefit Exchange; and

19 (6) an overview of the outreach and education plan for enrollees in
20 bronze-level qualified health benefit plans offered on the Vermont Health
21 Benefit Exchange.

